

# **Then and Now: What a Difference 25 Years Makes!**

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# Overview

- Aim is to reflect on intellectual progress
- Better ideas, improved interpretations of past performance

But also

- New puzzles, new hypotheses to address
- More time needed ... it's too soon to tell!

# Growth Rates in Different Periods (% per year)

	<i>USA Y/P</i>	<i>USA Y/HW</i>	<i>EU 15 Y/P</i>	<i>EU 15 Y/HW</i>
<b>1950-73</b>	<b>2.5</b>	<b>2.6</b>	<b>4.0</b>	<b>4.9</b>
<b>1973-95</b>	<b>1.7</b>	<b>1.3</b>	<b>1.9</b>	<b>2.5</b>
<b>1995-2007</b>	<b>2.2</b>	<b>2.2</b>	<b>2.0</b>	<b>1.5</b>
<b>2007-2016</b>	<b>0.4</b>	<b>0.9</b>	<b>-0.1</b>	<b>0.4</b>
<b>2014-23</b>			<b>1.0</b>	<b>0.8</b>
<b>2016-26</b>	<b>1.0</b>	<b>1.4</b>		

*Sources:* The Conference Board (2016); Havik et al. (2014); United States Congressional Budget Office (2016)

# New Growth Economics

- In 1992, AK models still very popular; **Baldwin (1989)** projected that the Single Market would permanently raise the EU growth rate by 0.9 per cent per year
- Subsequent research has suggested that the constant returns to capital accumulation assumption is implausible
- **Badinger (2005)**: European economic integration has had a significant levels effect but no growth-rate effect on incomes

# Endogenous Innovation

- Lots of evidence that some predictions from these models are plausible and useful (Aghion and Howitt, 2006)
- Insights on role of policy and institutions (and social capability) in growth outcomes
- But maybe growth is only semi-endogenous and levels effects are to be expected

# Semi-Endogenous Growth

(Fernald & Jones, 2014)

- **End of 'transitory gains'** (Solow-type levels effects) from rising HK and R&D intensities is a big brake on future U.S. growth
- These contributed 28% and 58%, respectively, of growth in labour productivity between 1950 and 2007
- USA may have to revert to being an importer of technological progress (as in the early 20<sup>th</sup> century) as world R & D intensity rises

# Social Capability

- Catch-up not automatic: depends on social capability and effective assimilation of technology
- Incentive structures central to catch-up growth prospects; connects with new growth economics
- **Appropriation** and **agency** problems key
- Institutions and policy matter .. but which ones and how much?

# A Quote from Abramovitz (1986)

- *“The trouble with absorbing social capability into the catch-up hypothesis is that no-one knows just what it means or how to measure it.”*

# **Social Capability since Abramovitz**

- Conditional-convergence growth regressions
- OECD structural-reforms analysis
- Varieties of capitalism: CME vs. LME
- Importance of context: proximity to frontier, technological epoch and history matter
- Competition: Hicks vs. Schumpeter

# Europe and ICT

- European countries have generally not matched USA in ICT contribution to growth; UK does relatively well
- This would not have happened in the 1970s
- **“American diagnosis”** is too much regulation, too much taxation, too little competition
- Competitive product markets and flexible labour markets were favourable to relatively rapid diffusion of ICT (Cette & Lopez, 2012)

# Labour Productivity Growth in the Market Sector, 1995-2007 (% per year)

	<i>Labour Quality</i>	<i>ICTK/HW</i>	<i>Non-ICT K/HW</i>	<i>TFP</i>	<i>Y/HW Growth</i>
<b>UK</b>	<b>0.4</b>	<b>0.8</b>	<b>0.4</b>	<b>1.0</b>	<b>2.6</b>
<b>France</b>	<b>0.3</b>	<b>0.3</b>	<b>0.4</b>	<b>0.9</b>	<b>1.9</b>
<b>Germany</b>	<b>0.0</b>	<b>0.5</b>	<b>0.5</b>	<b>0.7</b>	<b>1.7</b>
<b>USA</b>	<b>0.3</b>	<b>0.9</b>	<b>0.3</b>	<b>1.1</b>	<b>2.6</b>

Source: Van Ark (2011)

# Social Capability and ICT

- Standard American criticisms of Europe at least equally valid for 20 years before 1995
- Social capability depends on requirements of the technological epoch
- It is not that there is more regulation but rather that **existing regulation is more costly in the ICT world**
- LMEs have opportunity to do better in this period

# Golden-Age Britain Did Fail

- Slower growth not fully explained by less scope for catch-up
- Social capability issues loom large
- **Not just catch-up but overtaking** by European peer group including both France and West Germany

# **Table 3. Real GDP/Head (UK = 100 in each year)**

Maddison (2010) and The Conference Board (2016)

	<i>USA</i>	<i>Germany</i>	<i>France</i>
<b>1870</b>	<b>76.6</b>	<b>57.6</b>	<b>58.8</b>
<b>1913</b>	<b>107.7</b>	<b>74.1</b>	<b>70.8</b>
<b>1929</b>	<b>125.3</b>	<b>73.6</b>	<b>85.6</b>
<b>1950</b>	<b>137.8</b>	<b>61.7</b>	<b>74.7</b>
<b>1979</b>	<b>142.7</b>	<b>115.9</b>	<b>111.1</b>
<b>2007</b>	<b>132.9</b>	<b>107.0</b>	<b>98.6</b>
<b>2015</b>	<b>133.4</b>	<b>113.6</b>	<b>95.4</b>

# Traditional Criticisms of Postwar British Industry

- Weak and incompetent management
- Debilitating industrial relations
- Seriously inefficient use of inputs
- NB: these were all **nurtured by inadequate competition** in product markets interacting with the institutional legacy

# Competition

- Depends on entry threats as well as market structure so is influenced by trade policy and regulation
- Matters more when shareholders are weak because it is an antidote to agency problems within the firm
- Competition promotes better management practices (Bloom & van Reenen, 2007)
- Absence generates rents from market power that can be dissipated through effort bargains that undermine productivity

# Institutional Legacies of the Early Start

- Trade unions were in a privileged position in a structure of decentralized collective bargaining and craft control
- UK was on a trajectory leading to a very high degree of separation of ownership and control
- These features **impaired productivity post-1950** when there was weak competition, low unemployment and a new era of economic growth dawned
- LME not CME; Eichengreen co-operative equilibrium unattainable

# Golden-Age UK Policy Errors

- **Policy was constrained** by pursuit of full employment through wage restraint based on trade-union cooperation
- Key supply-side policy concerns include: taxation, industrial relations, industrial policy, nationalization, protectionism
- These have bigger adverse effects than elsewhere in Europe because errors more serious

# Competition in Golden-Age UK

- Undermined by nationalization, protectionism and largely ineffective competition policy
- Average manufacturing CR3 rose from 26% in 1935 to 41% in 1968 (Clarke, 1985)
- At least 35% manufacturing cartelized in late 1950s (Broadberry & Crafts, 2001)
- Supernormal profits large and persistent in UK but not in West Germany (Geroski & Jacquemin, 1988); PCM much higher in UK than WG (Crafts & Mills, 2005)

# Competition and Productivity: Evidence

- Competition strongly positive for productivity in UK firms without dominant shareholder (Nickell et al., 1997)
- In the 1970s and 1980s greater competition increased innovation (Blundell et al., 1999; Geroski, 1990)
- Restrictive labour practices were accepted by firms where competition was weak (Zweig, 1951); inefficient use of labour a serious issue where competition was weak in 1970s case studies (Prais, 1981)
- D-in-D analysis of impact of 1956 Restrictive Practices Act shows it had a strong effect on productivity growth in colluding sectors (Symeonidis, 2008)

# UK in the 1980s

- **Increase in competition** provides out of sample test of diagnosis of Golden-Age failure
- Substantial impact of greater competition on productivity via management and industrial relations (Crafts, 2012)
- **NB:** impact from joining EEC was key component

# The Solow Productivity Paradox

You can see the computer age everywhere except in the productivity statistics

Robert Solow, 1987

# General Purpose Technologies

- Substantial literature developed in 1990s partly prompted by the Solow Paradox
- **A 'great inventions' paradigm** but part of the agenda was to explain initial weak or even negative impact on productivity (Helpman, 1998)
- The First Industrial Revolution is an example (Crafts, 2004)
- Growth accounting provided an important reality check

# GPT Definition

Lipsey et al. (2005)

“A GPT is a single generic technology, recognizable as such over its whole lifetime, that **initially** has much *scope for improvement*, and **eventually** *comes to be widely used, to have many uses, and to have many spillover effects*”

# Growth Accounting for GPT

- **3 aspects**

GPT capital deepening

TFP growth in GPT production

TFP spillovers

# GPT Growth Accounting

- Augment standard formula to allow 2 types of capital, own TFP growth in 2 sectors, and TFP spillovers

$$\begin{aligned}\Delta(Y/L)/(Y/L) = & \alpha_1\Delta(K_O/L)/(K_O/L) + \alpha_2\Delta(K_{GPT}/L)/(K_{GPT}/L) + \\ & \beta\Delta(HK/L)/(HK/L) + \eta\Delta A_O/A_O + \phi\Delta A_{GPT}/A_{GPT} + \\ & \gamma\Delta(K_{GPT}/L)/(K_{GPT}/L)\end{aligned}$$

The final 3 terms are each part of TFP growth and the last one is TFP spillovers from GPT capital deepening

# Contributions to Labour Productivity Growth (% per year)

	<i>K/L</i>	<i>TFP</i>	<i>Total</i>
<b><i>Steam (UK)</i></b>			
1760-1830	0.011	0.003	0.014
1830-1870	0.18	0.12	0.30
1870-1910	0.15	0.16	0.31
<b><i>Electricity (USA)</i></b>			
1899-1919	0.34	0.06	0.40
1919-1929	0.23	0.05	0.28
1919-1929 + spillovers	0.23	0.41	0.64
<b><i>ICT (USA)</i></b>			
1974-1995	0.41	0.36	0.77
1995-2004	0.78	0.72	1.50
2004-2012	0.36	0.28	0.64

Source: Crafts (2015)

# Real Price Falls (%)

<i>Steam Horsepower (UK)</i>	
<b>1760-1830</b>	<b>39.1</b>
<b>1830-1870</b>	<b>60.8</b>
<b>1870-1910</b>	<b>50.0</b>
<i>Electric Motors (Sweden)</i>	
<b>1901-1925</b>	<b>38.5</b>
<i>ICT Equipment (USA)</i>	
<b>1970-1989</b>	<b>80.6</b>
<b>1989-2007</b>	<b>77.5</b>

*Note:*

Price fall for ICT equipment includes computer, software and telecoms; the price of computers alone fell much faster (22.2% per year in the first period and 18.3% per year in the second period).

*Sources:* Crafts (2004), Edquist (2010) and Oulton (2012).

# Solow Paradox Revisited

- Even before the mid-1990s, ICT had a much bigger impact than steam or electricity
- The **Solow Paradox was based on unrealistic expectations** ... initially new technologies have a small weight in the economy
- The growth potential of GPTs has been realized more quickly over time
- Weakness of recent TFP growth reflects performance outside of ICT

# A New Productivity Paradox

- Productivity growth has slowed down yet technology seems to be advancing rapidly
- **Possible explanations** include:
  - measurement issues
  - aftermath of crisis
  - declining business dynamism
  - low economic impact of innovation
  - technology impact high but not here yet

# U.S. Slowdown is Not Mis-Measurement

- **Consensus** in recent papers (Aghion et al., 2017; Byrne et al., 2016; Syverson, 2017); but growth continues to be underestimated
- Significant fraction of welfare gains from digital economy are household production and won't/shouldn't be captured in GDP (Ahmad and Schreyer, 2016)
- **NB:** 'Missing output' = \$2.7 trillion but estimates of omitted consumer surplus <5 per cent of this (Syverson, 2017)

# But Could Reflect Declining 'Business Dynamism'

- An **accounting decomposition** says slowdown due to smaller contributions from entry and from covariance of employment shares and productivity growth among continuers (Decker et al., 2017)
- Business start-up rate, employment share in young firms, job reallocation rate in USA a lot lower than in 1980s (Haltiwanger, 2017)
- **Explanation not clear** nor is the direction of causality
- What roles do competition and regulation play?

# OECD Estimates of Trend Productivity Growth (% per year)

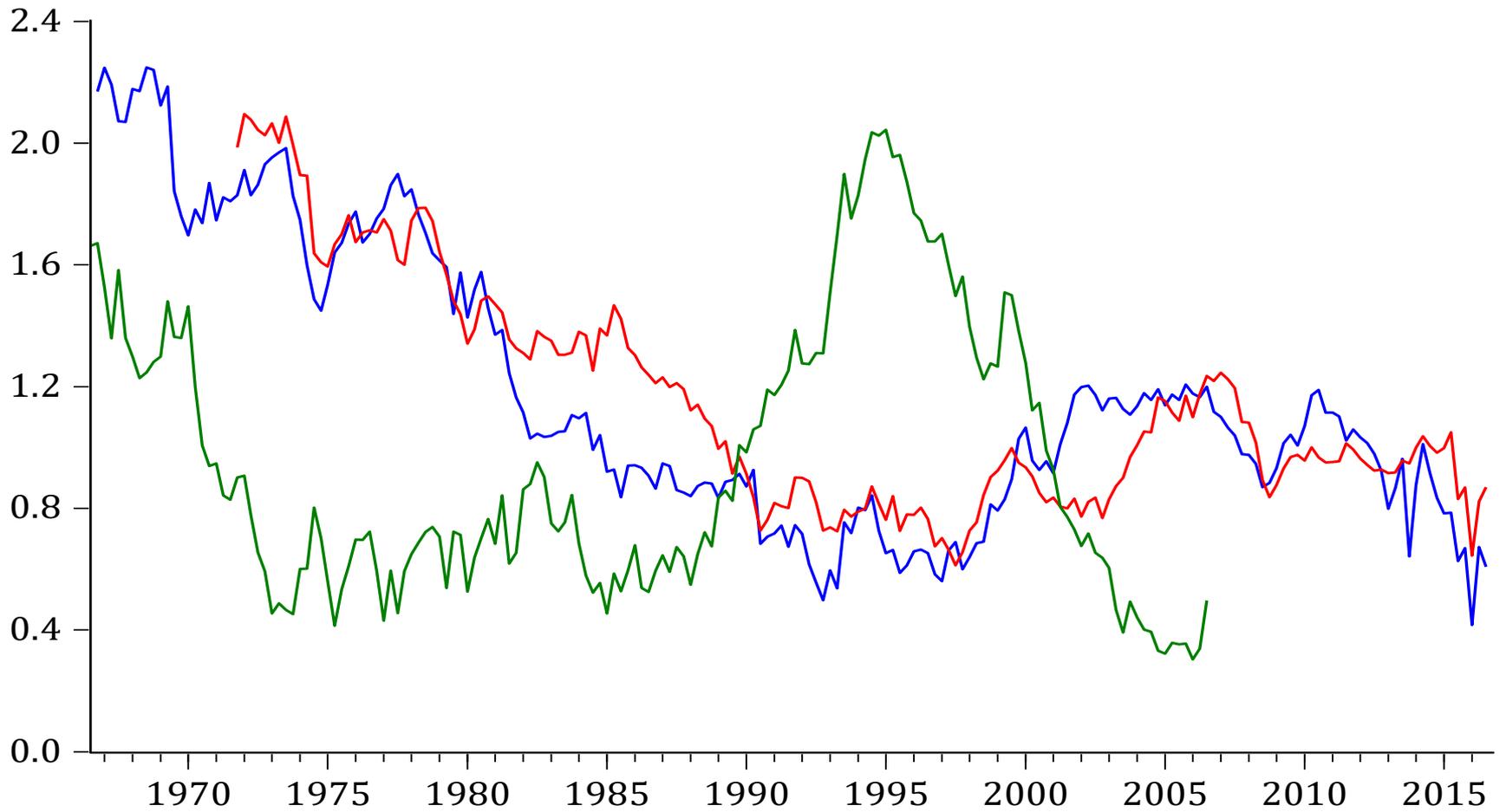
	<i>TFP</i>			<i>Y/L</i>		
	<i>2000</i>	<i>2007</i>	<i>2015</i>	<i>2000</i>	<i>2007</i>	<i>2015</i>
France	0.7	0.3	0.3	1.1	0.8	0.5
Germany	0.7	0.5	0.5	1.1	0.6	0.2
UK	1.1	0.0	0.4	2.1	0.9	0.9
United States	1.1	0.9	0.7	2.0	1.5	1.0

*Note:* estimates obtained using an HP-filter methodology.

*Source:* Ollivaud et al. (2016)

# Medium-Term U. S. TFP Growth

- Pessimism fuelled by (backward-looking) time series econometrics
- Unlike Gordon, many (forward-looking) commentators optimistic, e.g. Brynjolffson and McAfee (2014)
- Current 10-year forward **projections range from 0.4 to 2.0% per year**
- Forecasting this is really hard – for example, an econometrician in 1992 would have got it very wrong (Crafts and Mills, 2017)



— Fixed 20 year sample  
— Fixed 25 year sample  
— 10 year ahead projection of dtfp\_util

# Some Technology Pundits

- **47% American employment** has  $\geq 0.7$  chance of being computerized by 2035; robot prices will fall fast (Frey & Osborne, 2013)
- AI has the potential to raise average labour productivity by 30-35 per cent over the next 20 years (Frontier Economics, 2016)
- Although few jobs will be completely automated, over the next 20 years 35-45% have a chance of substantial automation (Arntz et al., 2016)
- So rapid productivity growth after the usual GPT delay

# Is the 'Great Inventions' Story Really True?

- **Gordon (2016):** U.S. productivity growth in the 20<sup>th</sup> and 21<sup>st</sup> centuries is dominated by the flow and ebb of 'great inventions' whose impact peaked following the 2<sup>nd</sup> industrial revolution

BUT

- These claims are not evidence based and may be misconceived
- **Harberger (1998):** TFP growth is a 'mushrooms' process of many disparate real costs reductions rather than the pervasive impact of GPTs

# A View from the 1930s

- A ‘technologically progressive’ decade; it is not just the ‘great inventions’ but **broadly based TFP growth**
- The ‘great inventions’ only outperform ICT if distribution is included
- It is ‘other TFP’ that is weak now but was strong then
- Harberger’s mushrooms more important than Gordon allows

# TFP Growth in the U. S. Private Domestic Economy, 1899-2007 (% per year)

<b>1899-1909</b>	<b>0.93</b>
<b>1909-1919</b>	<b>0.64</b>
<b>1919-1929</b>	<b>1.63</b>
<b>1929-1941</b>	<b>1.86</b>
<b>1948-1960</b>	<b>1.98</b>
<b>1960-1973</b>	<b>2.21</b>
<b>1973-1989</b>	<b>0.48</b>
<b>1989-2000</b>	<b>0.97</b>
<b>2000-2007</b>	<b>1.44</b>

*Source:* Bakker et al. (2017)

# Contributions to TFP Growth in the U. S. Business Sector (% per year)

	<i>1929-1941</i>	<i>1899-1941</i>
TFP Growth	1.87	1.30
Great Inventions	0.82 (0.33)	0.51 (0.29)
Other	1.05 (1.54)	0.79 (1.01)

	<i>1974-1995</i>	<i>1995-2004</i>	<i>2004-2012</i>	<i>1974-2012</i>
TFP Growth	0.50	1.61	0.34	0.73
IT Sectors	0.36	0.72	0.28	0.43
Other	0.14	0.89	0.06	0.30

*Note:* 'great inventions' comprise technology clusters around electricity, internal combustion engine, re-arranging molecules, communications & entertainment. **Figures in parentheses re-classify distribution as other.**

*Sources:* Bakker et al. (2017); Byrne et al. (2013)

# The New Productivity Paradox: Half-Time Score

- The **productivity slowdown is real but not necessarily permanent**
- Techno-optimists should not be too dismayed by current estimates of trend productivity growth
- Gordon's 'great-inventions' lens may not be the best guide either to the past or the future
- A worthy successor to the Solow Paradox

# Concluding Comments

- We have made a lot of **progress since 1992**
- Empirical economics of growth and productivity is a notable case in point
- Fortunately, the ‘low-hanging-fruit’ metaphor does not apply
- Economic historians have a lot for which to thank GGDC